North Yorkshire Council

Thirsk and Malton Area Constituency Committee

14 June 2024

Filey to Hunmanby and Crayke to Easingwold Active Travel Route Development Report of the Corporate Director - Environment

1.0 PURPOSE OF REPORT

1.1 To ask Area Constituency Committee Members to note the outcomes of the high-level assessments undertaken for the Filey to Hunmanby and Crayke to Easingwold Active Travel route proposals and seek endorsement that they should not be progressed through the Economic, Regeneration, Tourism and Transport Project Development Fund at this time.

2.0 BACKGROUND

- 2.1 A high level assessment into two active travel routes (Filey to Hunmanby and Crayke to Easingwold) was requested by the local Members. The routes were requested because people expressed the need for a healthy, safe and environmentally friendly mode choice to move between the places for various employment, education, retail and recreational activities as well as better public transport choice.
- 2.2 The routes have not been prioritised for development in North Yorkshire Councils existing budgets as the schemes are outside of the scope of the Local Cycling and Walking Infrastructure Plans for both Scarborough and Malton. These documents set out North Yorkshire Council's priorities for active travel infrastructure for Government and require schemes within them to be compliant with LTN 1/20 (Government's cycle infrastructure design standards) and offer value for money (through enabling large numbers of people to travel via active mode to justify the expenditure) also because delivery is largely reliant on central government funding for active travel. Compliance with the LTN 1/20 guidance and offering value for money can be more challenging to achieve in rural areas given the topography and availability of highway space when compared to more urban areas.

3.0 Proposal

- 3.1 The budget would be spent on identifying and developing route options between the places.
- 3.2 In the case of Filey to Hunmanby the high-level assessment concluded that the scheme does not demonstrate value for money. Our data shows that there are no trips for leisure or commuting purposes occurring between the two places and the cost of delivering the route would be significant. The surfaced route is around £300,000, however, there are challenges with stabilisation of some of the land on the route which would require extensive survey work. Any remediation costs are likely to be significant. Additional costs would include signing, lining, and lighting the route.

- 3.3 Further in the case of Crayke to Easingwold the high-level investigation concluded that this scheme does not demonstrate value for money either. Once again it is currently estimated that there are no trips for leisure or commuting along this route and with relatively low populations in each conurbation there is a low potential uptake even when leisure trips are considered. The high-level assessment identified the need for significant land take, as there is not enough highway space to deliver a safe and fully compliant LTN 1/20 standard route. The cost to provide a 3m shared tarmac surface on the direct route (adjacent to the highway) is estimated to be around £1m. Additional costs would include land purchase, appropriate segregation between both pedestrians and vehicles, lighting, markings, signage.
- 3.4 More details on the proposals can be found at Appendix A Filey to Hunmanby and Appendix B Easingwold to Crayke.

4.0 FINANCIAL IMPLICATIONS

4.1 There are no financial implications as Officers do not recommend that this work is taken forward.

5.0 LEGAL IMPLICATIONS

5.1 Consideration has been given to any legal implications, however, there are no requirements at this stage.

6.0 EQUALITIES IMPLICATIONS

6.1 Consideration has been given to the potential for any equality impacts arising from the recommendations. It is the view of officers that at this stage the recommendations do not have an adverse impact on any of the protected characteristics identified in the Equalities Act 2010. A copy of the Equality Impact Assessment screening form is attached as Appendix C.

7.0 CLIMATE CHANGE IMPLICATIONS

7.1 There are no climate change issues arising from this report. A copy of the Climate Change Impact Assessment screening form is attached as Appendix D.

8.0 REASONS FOR RECOMMENDATIONS

8.1 The aim of developing the schemes through the Economic, Regeneration, Tourism and Transport Project Development Revenue Fund would be to develop a bid ready business case so that we can attract capital funds required for delivery. The schemes put forward here do not demonstrate value for money, therefore are unlikely to make a persuasive business case to attract capital funding grants, therefore it is not recommended that they progress at this time.

9.0 RECOMMENDATIONS

- 9.1 That Area Constituency Committee Members note the outcomes of the high level assessments undertaken for the Filey to Hunmanby and Crayke to Easingwold Active Travel route proposals
- 9.2 That Members agree that the routes should not be progressed through the Economic, Regeneration, Tourism and Transport Project Development Fund at this time due to the low value for money assessment done to date.

APPENDICES:

Appendix A – Filey to Hunmanby Scoping and Sign Off Form Appendix B – Crayke to Easingwold Scoping and Sign Off Form Appendix C – EIA Screening Form

Appendix D - CCIA screening Form

BACKGROUND DOCUMENTS: None

Karl Battersby Corporate Director – Environment County Hall Northallerton 13 May 2024

Report author – Keisha Moore, Senior Transport Officer Presenter of report – Keisha Moore, Senior Transport Officer

Economic, Regeneration Tourism and Transport

Project Development Fund



Project Scoping & Budget Holder Approval Form

SECTION A – PROJECT SCOPING			
NYC Area Constituency Committee Name	Thirsk and I	Malton	
Project Name	Filey to Hur	nmanby Cycle Route Development	
Description of Project Location		manby, a 3 mile route with footpaths but no ing infrastructure	
NYC Division(s) in which the project is located	Malton		
	Name	Keisha Moore	
Project Lead Officer Details	Job Title	Senior Transport Planning Officer	
	Email Keisha.moore@northyorks.gov.uk		
	Telephone	01609 536441	
1. PROJECT DETAILS			
Please outline why the budget is required and what are the current barriers to project development it will help overcome?	dget is required and realign the existing National Cycle Network 1 Route so that it is much safer and more attractive than it currently is and in keeping with being part of the North Sea Cycle Route giving it a much more coastal feel including passing		

	funding case for any of the proposed active travel infrastructure grants from central government for delivery. When considered as a leisure route, leisure usage indicates little to no users at all in 2023 between Filey and Hunmanby.
	A high-level assessment of a potential route, using the Centenary Way, would seemingly be a relatively low-cost way (£300k) to deliver a large proportion of the route however the upgrades that would be required to A165/A1039 roundabout to ensure a connected and safe route was available would bring a significant cost. Also, if Centenary Way was the most viable option, then extensive survey work would need to be carried out to understand the stability of the ground there. Additional costs on any route would also include lightings, markings signage etc.
	This significant lack of demand coupled with the large costs to create a coherent and direct route indicate that the schemes is unlikely to offer a value for money given the cost of the scheme relative to the propensity to cycle.
	As this route is not identified in the LCWIP (because it is outside of the study area) or on the Active Travel long list it is unlikely that this would be prioritised for development and subsequent delivery in the near future.
	A feasibility study will not overcome the issues that surround the development of this route at the current time.
Please detail what specific costs the budget will be spent on?	It is not recommended that this scheme is progressed at this time
Please describe the future project that this activity will help to unlock.	It is not recommended that this scheme is progressed at this time
2. STRATEGIC FIT	
Detail how the project will contribute to the North Yorkshire Council 'Council Plan' and the Economic Growth Strategy or the Destination Management Plan	It is not recommended that this scheme is progressed at this time
(Reference should be made on how a future project will help deliver the respective strategies)	

3. LOCAL FIT	
Detail how this project meets local priorities including linkages with local regeneration plans and strategies.	It is not recommended that this scheme is progressed at this time
4. FINANCE	
Will the service area be making a financial contribution to the project development costs? If so, please detail.	It is not recommended that this scheme is progressed at this time
Please confirm the amount of money required.	The scheme would indicatively cost around £50,000 to design
Please provide a breakdown of costs / estimates where available and how these have been calculated.	
5. DELIVERY, TIMESCALE	ES AND MONITORING
What is the staffing resource within NYC required / how will it be resourced?	
Has the capacity to complete the activity been confirmed with the relevant service manager?	It is not recommended that this scheme is progressed at this time
Dependencies on other NYC services	
Please outline the anticipated timeframe for delivery of the activity?	
Please include details of how the activity will be procured (if required).	It is not recommended that this scheme is progressed at this time
Can the proposed work to be funded delivered within the allocated financial year?	It is not recommended that this scheme is progressed at this time

Appendix A

How will progress and the outcome of the project be reported to the ACC to aid effective monitoring?	It is not recommended that this scheme is progressed at this time			
6. BENEFITS				
What are the benefits of undertaking this work now? What opportunities / estimated economic, social or environmental benefits could be derived for the future project outlined above?	It is not recommended that this scheme is progressed at this time			
AREA COMMITTEE SIGN	OFF			
ACC Meeting Date When Project Scope Agreed		Draft Minute Number		
Signed (ACC Chairman)		Date		

SECTION B - PROJECT EVALUATION

Using the details in the Economic, Regeneration, Tourism and Transport Project Development Fund Guidance Note please comment on how the proposed project meets the identified criteria for the Fund.

Pro	ject Name					
	SECTION	FIT WITH CRIT	ERIA			
1	Project Details					
2	Strategic Fit					
3	Local Fit					
4	Finance					
5	Delivery, Timescales and Monitoring					
6	Benefits					
		•				
			Signed			
			Name			
Eva	luation Compl	eted Bv	Job Title			
		•	Email			
			Telephone			
SE OF		BUDGET HOL	DER (COR	POF	RATE DIRE	CTOR) SIGN
	C Area Const mmittee	ituency				
Pro	ject Name					
Lea	d Officer					
Red	quested Budg	et Allocated?	Yes / No)	Value	
Sig	ned					
Nar	me					
Job	Title					
Dat	e					

Economic, Regeneration Tourism and Transport

Project Development Fund



Project Scoping & Budget Holder Approval Form

SECTION A – PROJECT SCOPING			
NYC Area Constituency Committee Name	Thirsk and Malton		
Project Name	Crayke to E	asingwold Cycle Route	
Description of Project Location		asingwold, 2.5km (1.5miles long) with no safe or cycling/walking.	
NYC Division(s) in which the project is located	Easingwold		
	Name Keisha Moore		
Project Lead Officer Details	Job Title	Senior Transport Planning Officer	
	Email	Keisha.moore@northyorks.gov.uk	
	Telephone	01609 536441	
1. PROJECT DETAILS			
Please outline why the budget is required and what are the current barriers to project development it will help overcome?	The budget would be spent on identifying and developing an active travel route between Crayke and Easingwold. The population of Crayke is around 400 people and there are just over 4000 people living in Easingwold which is the choice local destination for various employment, education, retail and recreational activities as well as better public transport choice. Trips to Crayke are typically to attend the Sports Ground, Church and Village Hall and hospitality offerings and to access the Fosse Way. It is understood that local people want a healthy, safe and environmentally friendly mode choice to move between the places. However, officers do not recommend that this scheme is taken forward for development at this time for a number of reasons.		

Firstly, this route is not identified in the LCWIP (because it is outside of the study area) nor has it been listed on the Active Travel long list. These documents list NYC's scheme development and delivery priorities and essentially inform NYC's investment plans for active travel. It is useful for readers to note that schemes included on the long list are subject to sifting against specific criteria that give officers a high-level indication of their deliverability. Secondly, traditional feasibility methodology, focused on anticipated commuting trips for this scheme, will not make a persuasive funding case for any of the proposed active travel infrastructure grants from central government for delivery. A high-level assessment, which identified the need for significant land take, as there is not enough highway space to deliver a safe and fully compliant LTN 1/20 standard route, identified that the scheme is unlikely to offer value for money given the cost of the scheme relative to the propensity to cycle. There are currently 0 people using this route and with relatively low populations in each conurbation there is a low potential uptake even when consider leisure trips are considered. The high-level cost for the tarmac alone, for a 3m shared surface on the direct route (adjacent to the highway) is around £1m. Additional costs would include land purchase, appropriate segregation between both pedestrians and vehicles, lighting, markings, signage etc. Finally, it should be noted that although other schemes, that are rural with a poor business case, have been endorsed by this Membership they were recommended to proceed on the basis of having much greater populations than Easingwold and Crayke and there are more significant opportunities for leisure trips. A feasibility study will not overcome the issues that surround the development of this route at the current time. Please detail what specific It is not recommended that this scheme is progressed at this time

spent on? Please describe the future

costs the budget will be

project that this activity will help to unlock.

It is not recommended that this scheme is progressed at this

2. STRATEGIC FIT Detail how the project will It is not recommended that this scheme is progressed at this contribute to the North time Yorkshire Council 'Council Plan' and the Economic Growth Strategy or the **Destination Management** Plan (Reference should be made on how a future project will help deliver the respective strategies) 3. LOCAL FIT Detail how this project It is not recommended that this scheme is progressed at this meets local priorities time including linkages with local regeneration plans and strategies. 4. FINANCE Will the service area be It is not recommended that this scheme is progressed at this making a financial time contribution to the project development costs? If so, please detail. Please confirm the amount It is not recommended that this scheme is progressed at this of money required. Please provide a breakdown of costs / estimates where available and how these have been calculated. 5. DELIVERY, TIMESCALES AND MONITORING What is the staffing resource within NYC required / how will it be resourced? It is not recommended that this scheme is progressed at this Has the capacity to time complete the activity been confirmed with the relevant service manager?

Dependencies on other NYC services					
Please outline the anticipated timeframe for delivery of the activity? Please include details of how the activity will be procured (if required).	It is not recomm	It is not recommended that this scheme is progressed at thi time			
Can the proposed work be funded delivered wit the allocated financial year?		It is not recommended that this scheme is progressed at this time			
How will progress and to outcome of the project I reported to the ACC to effective monitoring?	be time	It is not recommended that this scheme is progressed at this time			
6. BENEFITS					
What are the benefits o undertaking this work now?					
What opportunities / estimated economic, so or environmental beneficould be derived for the future project outlined above?	its	al .			
AREA COMMITTEE SI	AREA COMMITTEE SIGN OFF				
ACC Meeting Date When Project Scope Agreed		Draft Minute Number			
Signed (ACC Chairman)		Date			

SECTION B - PROJECT EVALUATION

Using the details in the Economic, Regeneration, Tourism and Transport Project Development Fund Guidance Note please comment on how the proposed project meets the identified criteria for the Fund.

Pro	ject Name			
	SECTION	FIT WITH CRIT	ERIA	
1	Project Details			
2	Strategic Fit			
3	Local Fit			
4	Finance			
5	Delivery, Timescales and Monitoring			
6	Benefits			
			Signed	
Evaluation Completed By		Name		
		Job Title		
			Email	
			Telephone	·

Appendix B

SECTION C – BUDGET HOLDER (CORPORATE DIRECTOR) SIGN OFF					
NIVO A	4*4	I			
NYC Area Cons Committee	tituency				
Project Name					
Lead Officer					
Requested Budget Allocated?					
Signed					
Name					
Job Title					
Date					

Initial equality impact assessment screening form

This form records an equality screening process to determine the relevance of equality to a proposal, and a decision whether or not a full EIA would be appropriate or proportionate.

Directorate	Environment			
Service area	Highways and Transportation			
Proposal being screened	Filey to Hunmanby and Crayke to Easingwold Active Travel Route Development			
Officer(s) carrying out screening	Keisha Moore			
What are you proposing to do?	To ask Area Constituency Committee Members to note the outcomes of the high- level assessments undertaken for the Filey to Hunmanby and Crayke to Easingwold Active Travel route proposals and seek endorsement that they should not be progressed through the Economic, Regeneration, Tourism and Transport Project Development Fund at this time			
Why are you proposing this? What are the desired outcomes?	To develop schemes which encourage active travel contribute to healthier, more decarbonised places.			
Does the proposal involve a significant commitment or removal of resources? Please give details.	No the proposal is recommending no further action is taken at this time.			

Impact on people with any of the following protected characteristics as defined by the Equality Act 2010, or NYCC's additional agreed characteristics

As part of this assessment, please consider the following questions:

- To what extent is this service used by particular groups of people with protected characteristics?
- Does the proposal relate to functions that previous consultation has identified as important?
- Do different groups have different needs or experiences in the area the proposal relates to?

If for any characteristic it is considered that there is likely to be an adverse impact or you have ticked 'Don't know/no info available', then a full EIA should be carried out where this is proportionate. You are advised to speak to your <u>Equality rep</u> for advice if you are in any doubt.

Protected characteristic	ected characteristic Potential for adverse impact		Don't know/No info available	
	Yes	No		
Age		X		
Disability		X		
Sex		Х		
Race		Х		
Sexual orientation		Х		
Gender reassignment		Х		
Religion or belief		Х		
Pregnancy or maternity		Х		
Marriage or civil partnership		Х		

Appendix C

			4	Appendix C
NYCC additional characteristics				
People in rural areas		Х		
People on a low income		Х		
Carer (unpaid family or friend)		Х		
Does the proposal relate to an area where there are known inequalities/probable impacts (e.g. disabled people's access to public transport)? Please give details. Will the proposal have a significant effect on how other organisations operate? (e.g. partners, funding criteria, etc.). Do any of these organisations support people with protected characteristics? Please	No.			
explain why you have reached this conclusion.				
Decision (Please tick one option)	EIA not relevant or proportionate:	✓	Continue to full EIA:	
Reason for decision	The schemes do not demonstrate value for money and would not make a good business case proposal when bidding to central government funding opportunities for delivery therefore it is not recommended that they progress at this time.			
Signed (Assistant Director or equivalent)	Barrie Mason			
Date	24/05/2024			

Climate change impact assessment

The purpose of this assessment is to help us understand the likely impacts of our decisions on the environment of North Yorkshire and on our aspiration to achieve net carbon neutrality by 2030, or as close to that date as possible. The intention is to mitigate negative effects and identify projects which will have positive effects.

This document should be completed in consultation with the supporting guidance. The final document will be published as part of the decision making process and should be written in Plain English.

If you have any additional queries which are not covered by the guidance please email climatechange@northyorks.gov.uk

Please note: You may not need to undertake this assessment if your proposal will be subject to any of the following:

Planning Permission

Environmental Impact Assessment Strategic Environmental Assessment

However, you will still need to summarise your findings in in the summary section of the form below.

Please contact climatechange@northyorks.gov.uk for advice.

Title of proposal	Filey to Hunmanby and Crayke to Easingwold Active Travel Route Development
Brief description of proposal	To ask Area Constituency Committee Members to note the outcomes of the high-level assessments undertaken for the Filey to Hunmanby and Crayke to Easingwold Active Travel route proposals and seek endorsement that they should not be progressed through the Economic, Regeneration, Tourism and Transport Project Development Fund at this time
Directorate	Environment
Service area	Highways and Transportation
Lead officer	Keisha Moore
Names and roles of other people involved in carrying out the impact assessment	
Date impact assessment started	13/05/2024

Appendix D

Options appraisal

Were any other options considered in trying to achieve the aim of this project? If so, please give brief details and explain why alternative options were not progressed.

No alternative options were considered at this time as the scheme does not represent value for money

What impact will this proposal have on council budgets? Will it be cost neutral, have increased cost or reduce costs?

Please explain briefly why this will be the result, detailing estimated savings or costs where this is possible.

The scheme will not impact council budgets

Appendix D

						–	Appendix b
How will this proposal impact on					Explain why will it have this effect and over what		Explain how you plan to
the environment?		,			timescale?	mitigate any negative	improve any positive
						impacts.	outcomes as far as
N.B. There may be short	t term				Where possible/relevant please include:		possible.
negative impact and lon	ger term				Changes over and above business as usual		
positive impact. Please	•				Evidence or measurement of effect		
potential impacts over t					• Figures for CO ₂ e		
of a project and provide		;;		ct			
explanation.	an	impaci		pa	Links to relevant documents		
explanation.		Ju.	ct	im			
		'e i	ac	Ve			
		itiv	impa	gativ			
		00	No i	Neg			
		л Д	Z	Z			
Minimise greenhouse	Emissions	*					
gas emissions e.g.	from travel						
reducing emissions from	Emissions		*				
travel, increasing energy	from						
	construction						
	Emissions		*				
	from running						
	of buildings						
	Other		*				
Minimise waste: Reduce,	reuse,		*				
recycle and compost e.g.	reducing use						
of single use plastic	3						
Reduce water consumption	on		*				
Minimise pollution (including air, land, water, light and noise)			*		Active Travel infrastructure will encourage active		
					travel therefore minimising pollution relating to GHG		
					emissions and tyre and brake contaminants.		
					The state of the s		

Appendix D

						Appendix b
How will this proposal impact on				Explain why will it have this effect and over what		Explain how you plan to
the environment?		•		timescale?	mitigate any negative	improve any positive
	-	1			impacts.	outcomes as far as
N.B. There may be short term		1		Where possible/relevant please include:		possible.
negative impact and longer term	-			Changes over and above business as usual		
positive impact. Please include all	-	}		Evidence or measurement of effect		
potential impacts over the lifetime				Figures for CO₂e		
of a project and provide an	act		act	Links to relevant documents		
explanation.	pa	1	np			
	<u>ا =</u> ز	걸	e im			
	i.	impact	gative			
	sit		ga			
	Po	å	Ne			
Ensure resilience to the effects of		*				
climate change e.g. reducing flood						
risk, mitigating effects of drier, hotter						
summers						
Enhance conservation and wildlife		*				
Safeguard the distinctive	1	*				
characteristics, features and special						
qualities of North Yorkshire's						
landscape						
Other (please state below)		*				

Are there any recognised good practice environmental standards in relation to this proposal? If so, please detail how this proposal meets those standards.

N/A

Summary Summarise the findings of your impact assessment, including impacts, the recommendation in relation to addressing impacts, including any legal advice, and next steps. This summary should be used as part of the report to the decision maker.

Accepting the recommendation will have no impact on council budgets.

Sign off section

This climate change impact assessment was completed by:

Name	Keisha Moore	
Job title	Senior Transport Planning Officer	
Service area	Highways and Transportation	
Directorate	BES	
Signature		
Completion date	13/05/2024	

Authorised by relevant Assistant Director (signature): Barrie Mason

Date: 24/05/2024